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ORIGIN IO-19

INFO	LOG-00	ACDA-17	AF-01	AMAD-01	ARA-01	CIAE-00	C-01
	OASY-00	ANHR-01	EAP-01	EUR-01	HA-09	H-01	TEDE-00
	INR-00	L-03	ADS-00	NEA-01	NSAE-00	NSCE-00	OIC-02
	OIG-04	OMB-01	PA-01	PM-02	PRS-01	P-01	SNP-00
	SP-00	SS-00	TRSE-00	T-00	USIE-00	SA-01	CORE-00

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IO/UNP: RGLOFTIS

S/P: JLEBOURGEOIS

USUN/W: DSCHEFFER

PM/P: PPETRIHOS

P: E. BRIMMER

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P R 300421Z JUN 93
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK PRIORITY
INFO UN SECURITY COUNCIL COLLECTIVE
USMISSION USNATO
USMISSION USVIENNA
SECDEF WASHDC 8150
CJCS WASHDC 2202

C O N F I D E N T I A L STATE 197883

USVIENNA FOR USDEL CSCE
E.O. 12356: DECL: OADR
TAGS: PREL, UN, MARR

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SUBJECT: UN CONTINGENCY PLANNING FOR PEACEKEEPING

REF: USUN 3036

1. CONFIDENTIAL ENTIRE TEXT.

2. THE MAY UNSC PRESIDENTIAL STATEMENT ENDORSED, INTER
ALIA, THE CREATION OF A PLANS AND CURRENT OPERATIONS
DIRECTORATE IN DPKO. ONE OF THE PURPOSES OF THE OFFICE
WOULD BE TO CREATE CONTINGENCY PLANS, WITHOUT COMMITTING
THE UN, FOR POSSIBLE FUTURE PEACEKEEPING OPERATIONS. TO

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
DATE/CASE ID: 04 NOV 2011 201005065

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WAIT UNTIL FORMAL UNSC APPROVAL OF AN OPERATION BEFORE
EVEN BEGINNING TO PLAN INVITES REPEAT OF THE DELAYS THAT
HAVE PLAGUED OTHER PEACEKEEPING OPERATIONS.

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3. DURING DISCUSSIONS ON RWANDA (REFTEL), UN MILITARY
ADVISER GENERAL BARIL AND DPKO SECTION HEAD ANNABI
COMMENTED THAT CONTINGENCY PLANNING FOR A POTENTIAL
NEUTRAL INTERNATIONAL FORCE WOULD SET A PRECEDENT FOR THE
UN TO UNDERTAKE SUCH PLANNING BEFORE A FORMAL SECURITY

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COUNCIL DECISION FOR DEPLOYMENT HAD BEEN MADE, APPEARING
TO IMPLY THAT SUCH PLANNING WOULD NOT BE APPROPRIATE.

4. ACCORDINGLY, AT AN APPROPRIATELY HIGH LEVEL AND AT A
SUITABLE OCCASION, MISSION IS REQUESTED TO MAKE THE
FOLLOWING POINTS TO GENERAL BARIL AND MR. ANNABI:

- WE UNDERSTAND YOU HAVE CONCERNS ABOUT BEGINNING
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CONTINGENCY PLANNING FOR A POSSIBLE UN OPERATION IN RWANDA.

- CONTINGENCY PLANNING WILL BE A CRITICAL COMPONENT OF UN
EFFORTS TOWARD BETTER MANAGEMENT OF PEACEKEEPING
OPERATIONS. THIS WAS RECOGNIZED IN THE SECURITY COUNCIL
PRESIDENTIAL STATEMENT OF 28 MAY 1993, WHICH ENDORSED THE
CREATION OF A PLANS AND CURRENT OPERATIONS DIRECTORATE.

- WITHOUT ADDRESSING THE QUESTION, IN THIS SPECIFIC
INSTANCE, OF WHETHER AN INTERNATIONAL PEACEKEEPING
OPERATION IN RWANDA SHOULD BE LED BY THE UN, THE OAU, OR
AN AD HOC COALITION, WE BELIEVE THE UN SHOULD LOOK AT THE
POTENTIAL REQUIREMENTS FOR PEACEKEEPING OPERATIONS PRIOR
TO SC APPROVAL.

- WAITING FOR SC APPROVAL BEFORE DETERMINING THE POSSIBLE
REQUIREMENTS FOR PROPOSED PEACEKEEPING OPERATIONS COULD
LENGTHEN THE DELAY BETWEEN DECISION AND DEPLOYMENT. DELAY
WOULD INCREASE THE RISK THAT THE OPERATIONAL ENVIRONMENT
COULD CHANGE, RAISING THE POSSIBILITY THAT ADDITIONAL,
UNANTICIPATED RESOURCES WOULD BE NEEDED TO ACCOMPLISH A
MISSION AND NEEDLESSLY ENCUMBERING AN OPERATION'S CHANCES
FOR SUCCESS.

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- WE UNDERSTAND THAT DPKO, AS PART OF ITS REORGANIZATION,
INTENDS TO AUGMENT ITS PLANNING CAPABILITY BY THE ADDITION
OF STAFF RESOURCES.

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- IMPLEMENTING CONTINGENCY PLANNING FOR A POTENTIAL
NEUTRAL INTERNATIONAL FORCE IN RWANDA WOULD BE AN
OPPORTUNITY TO BEGIN THE SORT OF CONTINGENCY PLANNING
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ENVISIONED IN THE REORGANIZATION PLAN. THE U.S. URGES
THAT CONTINGENCY PLANNING FOR A POSSIBLE OPERATION IN
RWANDA PROCEED EXPEDITIOUSLY. CHRISTOPHER

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